

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----084466 280853Z /11

P 280829Z APR 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 7530

C O N F I D E N T I A L SECTION 01 OF 02 TOKYO 07700

EXDIS

DEPARTMENT PASS NSC

E.O. 11652: GDS  
TAGS: OVIP (BRZEZINSKI, ZBIGNIEW)  
SUBJECT: VISIT OF DR. BRZEZINSKI

1. GOJ WILL APPROACH VISIT OF DR. BRZEZINSKI AS OPPORTUNITY NOT ONLY TO KEEP INFORMED ABOUT DEVELOPMENTS IN US-CHINA RELATIONS, BUT TO CONTINUE HIGH-LEVEL DIALOGUE ON BROAD RANGE OF FOREIGN POLICY ISSUES. THIS IS ALREADY REFLECTED IN INITIAL PRESS TREATMENT. ALTHOUGH MANY OF THOSE ISSUES WILL HAVE BEEN ADDRESSED IN CARTER-FUKUDA MEETING OR ASSOCIATED CONVERSATIONS, JAPANESE OR WE MAY WANT FURTHER ELABORATION IN SOME AREAS, AND THERE MAY BE OTHER ISSUES FOR WHICH BRZEZINSKI VISIT WILL PROVIDE TIMELY OPPORTUNITY TO FOLLOW UP ELEMENTS OF WASHINGTON DISCUSSIONS. WHILE LOOKING FORWARD TO SUBSTANTIVE TALKS, JAPANESE ALSO SEE SYMBOLIC SIGNIFICANCE IN VISIT; "HIGH GOVERNMENT OFFICIALS" HAVE ALREADY NOTED TO PRESS THAT IT UNDERSCORES IMPORTANCE U.S. ATTACHES TO ASIA.

2. WE WILL NOT ATTEMPT TO SKETCH OUT SCHEDULE OR SUGGEST  
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AREAS FOR DISCUSSION IN ANY DETAIL UNTIL FUKUDA VISIT HAS TAKEN PLACE AND RESULTS CAN BE ASSESSED. WE ASSUME, HOWEVER, THAT PROGRAM HERE WOULD INCLUDE MEETING WITH PRIME MINISTER OF AT LEAST ONE HOUR'S DURATION, LONGER MEETING OR MEETINGS WITH FOREIGN MINISTER, AND PERHAPS BRIEF SESSIONS WITH USHIBA AND MIYAZAWA. DINNER OR LUNCHEON HOSTED BY JAPANESE (PM OR FONMIN) IS ALSO LIKELY, THERE WILL BE

INTENSE PRESS INTEREST.

3. AS FOR POSSIBLE AREAS TO BE COVERED, APART FROM READ-OUT ON PEKING TALKS AND RELATED DISCUSSIONS OF CHINA, WE WOULD SUGGEST EMPHASIS ON INTERNATIONAL POLITICAL/SECURITY QUESTIONS, WITH SECONDARY FOCUS ON MULTILATERAL ECONOMIC ISSUES (E.G. PREPARATIONS FOR BONN SUMMIT), LEAVING BILATERAL ECONOMIC QUESTIONS ASIDE FOR THIS OCCASION.

4. IN PARTICULAR, WE BELIEVE JAPANESE WOULD GREATLY VALUE FOREIGN POLICY OVERVIEW, INCLUDING BROAD DISCUSSION OF ADMINISTRATION STRATEGY AND PLACE EAST ASIA, AND JAPAN, OCCUPY THEREIN (I.E., AFFIRMATION THAT OURS IS NOT A EUROCENTRIC VIEW). PROCEEDING FROM THIS GENERAL DISCUSSION, REVIEW OF U.S.-SOVIET RELATIONS AND SALT WOULD BE USEFUL AND APPRECIATED.

5. IN RESPECT TO ASIA, JAPANESE WILL OF COURSE HAVE THEIR OWN THOUGHTS TO OFFER ON PRC FOREIGN AND DOMESTIC POLICY BEHAVIOR AND STATE OF JAPAN-PRC RELATIONS. THEY WILL ALSO WISH TO DISCUSS KOREA AND SOUTHEAST ASIA. THIS WILL BE FIRST HIGH-LEVEL EXCHANGE WITH JAPANESE FOLLOWING VICE PRESIDENT'S TRIP TO REGION, AND FUKUDA, REFLECTING HIS OWN EMPHASIS ON ASEAN, WILL BE MOST INTERESTED IN WHAT WAS ACCOMPLISHED AND HOW WE SEE FUTURE.

6. OTHER FOREIGN POLICY ISSUES ON WHICH JAPANESE WOULD  
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WELCOME DISCUSSION INCLUDE MIDDLE EAST, IN WHICH BOTH FUKUDA AND SONODA TAKE ACTIVE PERSONAL INTEREST, AND PERHAPS AFRICA. VISIT MIGHT BE USEFUL OPPORTUNITY TO FOLLOW UP CONTACTS HERE AND AT UN CONCERNING POSSIBLE JAPANESE ROLE IN SUPPORT OF PEACE-KEEPING INITIATIVES IN SOUTHERN AFRICA.

7. U.S.-JAPAN SECURITY RELATIONSHIP MIGHT ALSO BE ADDRESSED DURING BRZEZINSKI VISIT, PERHAPS BRIDGING IN TERMS OF DETAIL PRESUMABLY BRIEF TREATMENT AT SUMMIT AND MORE EXTENSIVE DISCUSSION WHICH WILL TAKE PLACE DURING KANEMARU VISIT.

8. JAPANESE MAY WELL WISH TO RAISE WITH DR. BRZEZINSKI QUESTIONS RELATING TO U.S. NUCLEAR POLICY, INCLUDING NNPA AND ITS POSSIBLE EFFECT ON U.S.-JAPAN COOPERATION IN THIS FIELD.

9. SETTING FOR VISIT PROMISES TO BE VERY MUCH AFFECTED BY RESULTS OF WASHINGTON SUMMIT. IF FUKUDA TRIP TO U.S. IS PERCEIVED HERE AS SUCCESS, WITH OVERALL STRENGTH OF U.S.-JAPAN TIES UNEQUIVOCALLY REAFFIRMED AND AURA OF CONFRONTATION ON ECONOMIC ISSUES AVOIDED, FUKUDA'S STOCK WILL HAVE BEEN GIVEN NOTABLE BOOST. EMBASSY CONTRIBUTIONS

TO PAPERS PREPARED FOR FUKUDA VISIT FOR MOST PART REMAIN VALID, PERHAPS WITH SOME UPDATING TO ADDRESS MORE RECENT DEVELOPMENTS WHICH WILL AFFECT GOJ THINKING, INCLUDING: SENKAKU DISPUTE WITH PRC, WHICH HAS SET BACK JAPAN-PRC RELATIONS AND PROVOKED SOME RE-EXAMINATION OF JAPANESE FOREIGN AND DEFENSE POLICY ASSUMPTIONS; KAL INCIDENT, A REMINDER THAT SOVIET INSENSITIVITY AND PENCHANT FOR HARSH OVER-REACTION HAS NOT DIMINISHED; AND VICE PRESIDENT'S TRIP TO SOUTHEAST ASIA, AND PRESIDENT'S DECISION TO ADJUST PACE OF KOREAN TROOP WITHDRAWAL IN LIGHT OF CONGRESSIONAL FUNDING DELAYS, BOTH OF WHICH WERE MOST WELCOME HERE AS REAFFIRMA-

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INFO OCT-01 ISO-00 SSO-00 /026 W  
-----084479 280854Z/11

P 280829Z APR 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 7531

C O N F I D E N T I A L SECTION 02 OF 02 TOKYO 07700

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TIONS OF ACTIVE U.S. ROLE IN REGION. SHERMAN

NOTE BY OC/T: NOT PASSED NSC.

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## Message Attributes

**Automatic Decaptoning:** Z

**Capture Date:** 01 jan 1994

**Channel Indicators:** n/a

**Current Classification:** UNCLASSIFIED

**Concepts:** n/a

**Control Number:** n/a

**Copy:** SINGLE

**Draft Date:** 28 apr 1978

**Decaption Date:** 20 Mar 2014

**Decaption Note:** 25 YEAR REVIEW

**Disposition Action:** RELEASED

**Disposition Approved on Date:**

**Disposition Case Number:** n/a

**Disposition Comment:** 25 YEAR REVIEW

**Disposition Date:** 20 Mar 2014

**Disposition Event:**

**Disposition History:** n/a

**Disposition Reason:**

**Disposition Remarks:**

**Document Number:** 1978TOKYO07700

**Document Source:** CORE

**Document Unique ID:** 00

**Drafter:** n/a

**Enclosure:** n/a

**Executive Order:** GS

**Errors:** N/A

**Expiration:**

**Film Number:** D780181-1163

**Format:** TEL

**From:** TOKYO

**Handling Restrictions:**

**Image Path:**

**ISecure:** 1

**Legacy Key:** link1978/newtext/t1978043/aaaaabvv.tel

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**Litigation Code IDs:**

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**Office:** ACTION SS

**Original Classification:** CONFIDENTIAL

**Original Handling Restrictions:** ONLY

**Original Previous Classification:** n/a

**Original Previous Handling Restrictions:** n/a

**Page Count:** 3

**Previous Channel Indicators:** n/a

**Previous Classification:** CONFIDENTIAL

**Previous Handling Restrictions:** ONLY

**Reference:** n/a

**Retention:** 0

**Review Action:** RELEASED, APPROVED

**Review Content Flags:**

**Review Date:** 10 may 2005

**Review Event:**

**Review Exemptions:** n/a

**Review Media Identifier:**

**Review Release Date:** n/a

**Review Release Event:** n/a

**Review Transfer Date:**

**Review Withdrawn Fields:** n/a

**SAS ID:** 2886259

**Secure:** OPEN

**Status:** NATIVE

**Subject:** VISIT OF DR. BRZEZINSKI

**TAGS:** OVIP, (BRZEZINSKI, ZBIGNIEW)

**To:** STATE

**Type:** TE

**vdkvgwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/de2954a9-c288-dd11-92da-001cc4696bcc

**Review Markings:**

Sheryl P. Walter

Declassified/Released

US Department of State

EO Systematic Review

20 Mar 2014

**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014